



**CITY OF VIRGINIA BEACH**

**DEPARTMENT OF HOUSING AND NEIGHBORHOOD PRESERVATION**

**ANDREW M. FRIEDMAN, DIRECTOR**

## **2021 ANNUAL ACTION PLAN**

**for**

**July 1, 2021 – June 30, 2022**

## **Executive Summary**

### **AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

#### **1. Introduction**

The Department of Housing and Neighborhood Preservation (DHNP) utilizes available funding from four Federal entitlement programs and additional local City funds to expand and improve both rental and owner-occupied affordable housing, to make homelessness rare, brief, and non-recurring; to promote vibrant, well maintained neighborhoods; and to provide support services and housing opportunities for people with AIDS and HIV. DHNP continues to provide leading support to the City as well as regional and state organizations and agencies involved in creating housing and homeless solutions. These on-going efforts are detailed throughout the plan.

#### **2. Summarize the objectives and outcomes identified in the Plan**

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

We have retained the priorities established in the FY 2020-2025 Consolidated and Strategic Plan. Our emphasis continues to be on expanding affordable rental housing opportunities and on making homelessness rare, brief, and non-recurring. These are the two greatest needs within the City of Virginia Beach.

#### **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

Based on our evaluation of our submitted CAPER for FY 19/20, we chose projects and programs for our goals that will meet those activities that have had the most impact. We also chose our goals based on public comments and needs assessments for services as provided in feedback sessions. We strongly

believe that our goals and projects are reflective of the needs in our jurisdiction and best serve the needs of our citizens in our City and where appropriate, in our region.

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

*We followed the civic participation plan in working through our annual plan and published notices as required for both civic hearings to be held in conjunction with the annual plan requirements. We had several projects that required Environmental Assessments and each project was appropriately advertised in the newspapers. In addition, we also have set up a public hearing via a "Virtual Town Hall Meeting" as well. We received one comment during our initial Winter 2020 Public Needs Survey. Given the constraints of COVID-19, we did not hold in person public meetings. We also held another virtual public hearing on May 11th, 2020 during our thirty (30) day comment period for comments concerning this draft AAP. We also posted the draft on the website for review. All comments received during our Winter survey and May comment period, have been responded to and incorporated into this final plan. The chart in Item 5 will provide a summary of information.*

#### **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Questions/Comments Received from Winter 2020 Survey Needs Assessment: We received one comment that actually reenforced the way we selected to use funds for programs

Questions/Comments from May 2020 Public Comment Period: We had one question about a "Second Chance" program working with the sherriff's office. Prior to COVID-19 we had already become to have those discussions with the sheriff's office and our non-profit partners.

City DHNP Summary Response to Needs Assessment: In evaluating our proposals received from the community in response to our published Housing Opportunity Funding/Project Based Vouchers RFP and our Services RFP, we highly considered the comments we received from both our citizen's needs assessment hearings and written survey responses. We also conducted a HOPWA Needs Assessment Study during 2018 to inform us on how to best use HOPWA funding to meet the needs of the community. In all instances we continue to use HUD funding to have the greatest positive impact on our citizens. We are committed to help people with a housing crisis with the mission that the most

vulnerable should be helped first; and our system currently does do that. All citizens requesting housing services or assistance with their homes, from our myriad of programs is assessed uniformly, given an eligibility determination, and if eligible for assistance through the program, are placed on a prioritization list and helped. In addition, we have coordinated resources for persons experiencing homelessness at our Housing Resource Center, and they are assisted with housing as quickly as those resources allow.

**6. Summary of comments or views not accepted and the reasons for not accepting them**

None

**7. Summary**

We have optimized our funding to support the most critical housing and homelessness needs within the city. We continue to participate in local, regional, state, and national discussions to be part of the continuing solutions to housing and homelessness and housing for persons with HIV/AIDS.

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
HOPWA Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
HOME Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
ESG Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation
HOPWA-C Administrator	VIRGINIA BEACH	Housing and Neighborhood Preservation

**Table 1 – Responsible Agencies**

**Narrative (optional)**

The Department of Housing and Neighborhood Preservation (DHNP) is the Lead Agency within the City of Virginia Beach for the administration of Community Development Block Group (CDBG), HOME Investment Partnership (HOME), Emergency Solutions Grants (ESG) and Housing Opportunities for Persons With Aids (HOPWA) Funds. The HOPWA funds are allocated on a regional basis within the regulatory requirements of the program. All other funding is for the City of Virginia Beach. The DHNP is also the Lead Agency for the Virginia Beach Continuum of Care.

**Consolidated Plan Public Contact Information**

Cindy M. Walters, Compliance & Development Officer, Department of Housing and Neighborhood Preservation City of Virginia Beach 2408 Courthouse Drive, Building 21| Virginia Beach, VA 23456 Phone: 757.385.5754 email: cwalters@vbgov.com

## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

The Department of Housing and Neighborhood Preservation provides proactive leadership in a variety of ways to support the attainment of housing and homelessness goals throughout the City. We are the lead agency for the BEACH Community Partnership and the Continuum of Care. We provide staff and administrative support to both organizations. We are involved in the local, regional, state and federal level of discussions on all housing matters. We belong to all appropriate support organizations that influence decisions at each level.

### **Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

The City of Virginia Beach does not have public housing however; we do have a Section 8 Housing Choice Voucher (HCV) Program. This program is operated by the Department of Housing and Neighborhood Preservation. This structure ensures coordination between entitlement program operates and HCV Operations. Additionally, the Department of Housing and Neighborhood Preservation is the lead and supporting agency for the BEACH Community Partnership, an organization comprising government, non-profit and faith-based organizations that advocate, educate and provide assistance in the quest to end homelessness in the City of Virginia Beach. Senior and appropriate staff members are a substantial part of multiple Regional Organizations to End Homelessness throughout the South Hampton Roads region. We have successfully partnered to complete seven successful Single Room Occupancy (SRO) housing programs in South Hampton Roads. Virginia Beach has participated in all seven and has hosted two of the projects, Cloverleaf and Crescent Square. We also developed and created the Housing Resource Center and work with multiple non-profit organizations and the City’s DHS to provide numerous services there. We also provide leadership to Hampton Roads Community Housing Resource Board (HRCHRB) to create a common base of information used by entitlement cities for the affirmatively furthering of fair housing certification. The Compliance & Development Officer is an appointed member of the Greater Hampton Roads HIV Health Services Planning Council that oversees the Ryan White Funds managed by the City of Norfolk through the Health and Human Services grant. The City of Virginia Beach meets regularly with the project sponsors of the HOPWA funds to ensure that needs are being met on a regional basis. The Department also maintains membership on a variety of other housing and homeless related organizations throughout the region, state and national level to maintain a strong leadership role in this arena as the largest city and second largest jurisdiction within the Commonwealth of Virginia. All these activities keep us front and center of coordinated efforts to meet the needs of the homeless and low- and moderate-income households in local and regional jurisdictions.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

As the lead agency for the Continuum of Care (CoC), we provide staff support and agency leadership for the Continuum of Care, including the coordination and submission of the annual application, the Point-in-Time Count and the Housing Inventory information. Staff members regularly serve on multiple committees to ensure that the CoC remains compliant in their activities.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

As the lead agency for the Continuum of Care (CoC), we provide staff support and agency leadership for the Continuum of Care, including the coordination and submission of the annual application, the Point-in-Time Count and the Housing Inventory information. Staff members regularly serve on multiple committees to ensure that the CoC remains compliant in their activities.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

**Table 2 – Agencies, groups, organizations who participated**

**Identify any Agency Types not consulted and provide rationale for not consulting**

None

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	City of Virginia Beach	

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

N/A

**AP-12 Participation – 91.105, 91.200(c)**

**1. Summary of citizen participation process/Efforts made to broaden citizen participation  
Summarize citizen participation process and how it impacted goal-setting**

The Department of Housing and Neighborhood Preservation utilizes multiple media arrangements to engage citizens throughout the entire year. In addition to the mandatory civic hearings required for needs assessments and the annual action plan, we held monthly meetings within the BEACH Community Partnership which provides key stakeholders the opportunity to dialogue and provide input into identifying the community's needs as well as opportunities for coordinated action in developing the plan.

**Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (if applicable)
1	Survey	Non-targeted/broad community	One response survey was returned from BEACH partnership member	Validation of good program funding use	None	Winter 2020
2	Newspaper Ad	Non-targeted/broad community	No response to open comment period. One question sent via e-mail about a "second Chance" program	None	None	May 2021

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

N/A

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2,040,441	139,500	0	2,179,941	8,161,764	CDBG funds are used for the Low-Moderate Income Clientele National Objective. We allocated the \$139,500 earned from FY 19/20 as Program Income during this fiscal year from repayment of deferred loans. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years. Amount available at Remainder of CON is the current years allocation x4 (number of years remaining in this CON Plan.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,059,622	45,000	0	1,104,622	4,238,488	HOME funds are used to improve the existing housing stock of homeowners or to build or renovate housing for low income households. We allocated the \$45,000.00. earned from FY 19/20 as program income from repayment of deferred loans. Some funds are used as a subsidy to assist participants in obtaining affordable rental housing. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years. Amount available at Remainder of CON is the current years allocation x4 (number of years remaining in this CON Plan.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement Short term or transitional housing facilities STRMU Supportive services TBRA	2,177,661	0	0	2,177,661	8,710,644	HOPWA funds are utilized to create and sustain affordable housing solutions for persons with HIV/AIDS and their families. Most funds are used to subsidize households in sustaining their existing housing or helping them to find alternative housing solutions. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years.Amount available at Remainder of CON is the current year allocation x4 (number of years remaining in this CON Plan.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	175,346	0	0	175,346	175,346	Funds are used to support shelter operations and case management as well as Homeless Prevention and Rapid Re-housing. ESG funds are utilized to support the HMIS system. Estimated Funds available for Remainder of ConPlan based on level funding throughout remainder of years. Amount available at Remainder of CON is the current year allocation x4 (number of years remaining in this CON Plan.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

We leverage our federal funds primarily with local jurisdiction funds along with limited state and regional funds. Each non-profit organization that receives funding provides eligible matching funds through fund raising efforts, funds received from state programs and other federal programs apart from HUD as well as local, regional and national foundations in support of their funding goals. Matching requirements are identified and estimated in the application for funds, the written agreement process and as part of the CAPER when all funds have been

expended.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The City has public owned land that was acquired in 2012 located at 104 N. Witchduck Road, Virginia Beach, VA, that has become the “Housing Resource Center” (HRC) and became fully operational in September 2018. The HRC assists the most vulnerable population experiencing homelessness. The design process began in March 2014. Construction for this facility began with a groundbreaking in the Fall of 2016 and was completed in July of 2018 and began transitioning operations in August 2018. The HRC is fully operational.

As needs are identified, publicly owned land is considered on a project-by-project basis for potential use. Affordable housing projects are under consideration as they present themselves and City land may become available.

**Discussion**

Additional creativity, local funding and more partnerships are all necessary if we are to achieve plan objectives, including the use of Low-Income Housing Tax Credits (LIHTC) funds for larger development projects as well as the use of PBVs.

# Annual Goals and Objectives

## AP-20 Annual Goals and Objectives

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator

Table 6 – Goals Summary

### Goal Descriptions

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

Below is a list of our projects for FY 21/22 and the outcomes we hope to achieve with these projects. In addition to these projects we currently have other projects that are underway/ongoing and are anticipated to be complete within the 2021/2022 Fiscal year. They are:

- \* The Franklin Johnston Group – 925 Apartments - a 94 Unit (Phase I) Low-Mod Income Rental Apartment Complex - HOME Funds and PBVs
- \* CAMG Rehab of 5 rental units for previously homeless persons - HOME CHDO
- \* VBCDC rehab of 25 scattered rental units - HOME Funds

#### Projects

#	Project Name
1	DHNP-CDBG General Oversight and Administration
2	PIN - Winter Shelter
3	ForKids Hotline - Central Intake
4	DHNP - Housing Rehab Implementation
5	DHNP - Code Enforcement
6	Seton House - Shelter Ops
7	DHNP - Public Services - CDBG - Undetermined
8	DHNP - Owner Occupied Rehab
9	DHNP - CDBG - HOF- Rental Housing
10	LGBT LC - CDBG - RR
11	DHNP-HOME Program Administration
12	DHNP - HOME CHDO - Undetermined Project
13	DHNP - HOME HOF - Create Affordable Units - Undetermined Project
14	DHNP - ESG - All Sub Recipient Projects & Admin
15	DHNP - HOPWA Oversight & Admin
16	LGBT LC - HOPWA - Project Sponsor

**Table 7 - Project Information**

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

We developed our priorities and allocations based on input and discussions with our stakeholders and citizens. We continue to meet the underserved needs that involve households that are cost burdened or severely cost-burdened by placing a priority on providing funds for homelessness assistance/services and affordable rental housing.

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	DHNP-CDBG General Oversight and Administration
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$435,988
	<b>Description</b>	Admin Support CDBG Projects
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
2	<b>Project Name</b>	PIN - Winter Shelter
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$133,381
	<b>Description</b>	Winter Shelter for Homeless
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Singles - Aprox. 60 per night
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	Provide sheltering, transportation and meals during winter months
3	<b>Project Name</b>	ForKids Hotline - Central Intake
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$108,284
	<b>Description</b>	Central Homeless Crisis Hotline Intake and assessment

	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approx 9000 calls will be responded to. This project will also receive \$88,879.00 in City funds for a total of \$197,163.00
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
4	<b>Project Name</b>	DHNP - Housing Rehab Implementation
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$274,308
	<b>Description</b>	Rehab of existing housing rental structures
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	5 - Units for underserved and vulnerable clients
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
5	<b>Project Name</b>	DHNP - Code Enforcement
	<b>Target Area</b>	Code Enforcement Enhancement Area (CEEA)
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$733,065
	<b>Description</b>	Provide neighborhood enforcement for preservation
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A

	<b>Planned Activities</b>	N/A
<b>6</b>	<b>Project Name</b>	Seton House - Shelter Ops
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$10,000
	<b>Description</b>	Operating a shelter for homeless youth
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Homeless youth
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>7</b>	<b>Project Name</b>	DHNP - Public Services - CDBG - Undetermined
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$61,900
	<b>Description</b>	Provide for additional services as needed
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>8</b>	<b>Project Name</b>	DHNP - Owner Occupied Rehab
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$175,000

	<b>Description</b>	Rehab homes for low-mod income homeowners
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>9</b>	<b>Project Name</b>	DHNP - CDBG - HOF- Rental Housing
	<b>Target Area</b>	
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$246,712
	<b>Description</b>	
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>10</b>	<b>Project Name</b>	LGBT LC - CDBG - RR
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	CDBG: \$1,303
	<b>Description</b>	Housing for youth
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A

	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>11</b>	<b>Project Name</b>	DHNP-HOME Program Administration
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	HOME: \$105,962
	<b>Description</b>	Admin Support
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
	<b>12</b>	<b>Project Name</b>
<b>Target Area</b>		City Wide - City of Virginia Beach
<b>Goals Supported</b>		
<b>Needs Addressed</b>		
<b>Funding</b>		HOME: \$160,676
<b>Description</b>		N/A
<b>Target Date</b>		6/30/2022
<b>Estimate the number and type of families that will benefit from the proposed activities</b>		N/A
<b>Location Description</b>		N/A
<b>Planned Activities</b>		
<b>13</b>	<b>Project Name</b>	DHNP - HOME HOF - Create Affordable Units - Undetermined Project
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	

	<b>Needs Addressed</b>	
	<b>Funding</b>	HOME: \$837,984
	<b>Description</b>	N/A
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>14</b>	<b>Project Name</b>	DHNP - ESG - All Sub Recipient Projects & Admin
	<b>Target Area</b>	City Wide - City of Virginia Beach
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	ESG: \$175,346
	<b>Description</b>	1) DHNP- Public Services Undetermined \$8,664.00 2) JCOC Shelter Ops \$37,253.00 3) Samaritan House Shelter Ops \$44,938.00 4) Samaritan House Rapid Rehouse \$32,323.00 5) ForKids Shelter \$11,601 6) LGBT LC ESG Portion Rapid Rehouse \$27,417.00 7) DHNP Oversight & Admin \$13,150.00
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>15</b>	<b>Project Name</b>	DHNP - HOPWA Oversight & Admin
	<b>Target Area</b>	HOPWA EMSA
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	HOPWA: \$65,329
	<b>Description</b>	Admin Support

	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A
<b>16</b>	<b>Project Name</b>	LGBT LC - HOPWA - Project Sponsor
	<b>Target Area</b>	HOPWA EMSA
	<b>Goals Supported</b>	
	<b>Needs Addressed</b>	
	<b>Funding</b>	HOPWA: \$2,112,332
	<b>Description</b>	Delivery of HOPWA services
	<b>Target Date</b>	6/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	N/A
	<b>Planned Activities</b>	N/A

## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

We will direct our assistance to four principal areas. First, we allocate most of our funds on a City-Wide basis.

Second, HOPWA funds will be distributed regionally throughout the HOPWA EMSA utilizing a Project Sponsor.

Third, in collaboration with our HUD-Field Office we established the Code Enforcement Enhancement Areas (CEEA) program to "arrest the decline of the areas" to revise our program to "arrest the decline of the areas" through aggressive code enforcement, housing rehabilitation and infrastructure replacement. Supported by CDBG funds to enforce code violations in areas with deteriorating housing and neighborhood conditions based on Code Enforcement inspection results.

Fourth, we are committed to ending homelessness within the South Hampton Roads region. Therefore, we support the efforts of the Regional Task Force to End Homelessness by designating an area that includes the Cities of South Hampton Roads

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
City Wide - City of Virginia Beach	72
HOPWA EMSA	10
Code Enforcement Enhancement Area (CEEA)	18

**Table 8 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

We have created four primary geographic areas for our funds. Our first area is the City of Virginia Beach. Our primary commitments of all funding except HOPWA are for a City-Wide projects and activities for the City of Virginia Beach. However, we continue to support regional projects that increase the supply of affordable housing for the chronically homeless through the efforts of our Regional

Taskforce to End Homelessness. We have invested in six Single Room Occupancy (SRO) housing facilities. These are multijurisdictional projects that require special approval within HUD. Within our city boundaries, we have a designation called Code Enforcement Enhancement Areas (CEEA). This plan was

approved by HUD in FFY 2013 and was updated with newer data from our Housing Survey during the development of our 2020-2025 5-Year Strategic Plan. The activities for Code Enforcement include

identifying deteriorating and deteriorated areas of housing within the CEEA's as well specific housing and neighborhood rehabilitation and infrastructure replacement to arrest the decline of the areas.

The HOPWA EMSA area is the federally designated Virginia Expanded Metropolitan Statistical Area of Virginia Beach - Norfolk - Newport News. We prioritize this EMSA for HOPWA funding and outreach.

**Discussion**

None

# Affordable Housing

## AP-55 Affordable Housing – 91.220(g)

### Introduction

The following are the one-year goals relative to affordable housing. The largest challenge we face is the significant imbalance between housing costs and incomes. Over 55,000 households are cost burdened or severely cost burdened. Therefore, our programs prioritize creating affordable rental housing opportunities. To that end, we project to accomplish the following objectives to reduce the burden of housing costs and availability.

One Year Goals for the Number of Households to be Supported	
Homeless	900
Non-Homeless	2,412
Special-Needs	120
Total	3,432

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	2,000
The Production of New Units	252
Rehab of Existing Units	70
Acquisition of Existing Units	24
Total	2,346

**Table 10 - One Year Goals for Affordable Housing by Support Type**

### Discussion

NOTE to "One Year Goals for the Number of Households to be Supported:" Of the 3,432 persons to be assisted, approximately 2,112 will be callers to the Housing Crisis Hotline seeking rental or homeless assistance and another 900 persons will complete an assessment through our coordinated assessment center. The remaining 420 are persons assisted through our CDBG Public Service funds. The Housing Crisis Hotline is a caller service managed by our partner ForKids and funded by the City General Fund & CDBG funds.

We are focusing our efforts and funding at all levels of assistance to maintain persons in affordable housing. We provide homeless assistance, assistance to the non-homeless and persons with special needs. We continue to produce new, affordable housing units annually along with the acquisition and rehabilitation of units to create safe, sustainable, and affordable rental units.



## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

We do not have Public Housing in the City of Virginia Beach.

### **Actions planned during the next year to address the needs to public housing**

N/A

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

N/A

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

N/A

### **Discussion**

N/A

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

Virginia Beach City Council adopted a Strategic Plan to End Homelessness in October 2013. The activities in this Annual plan are consistent with the Strategic Plan. Our funding supports both housing and homeless service activities, which are both needed to help make homelessness rare, brief, and non-recurring. We work in coordination with the BEACH Community Partnership, described previously, to obtain and direct funding to critical needs in alignment with HUD priorities for homelessness. In addition, City Council has provided critical city funds to fill gaps or meet strategic objectives, especially by funding our call center and coordinated assessment function and an outreach team. We also coordinated a community application for State-allocated funds for homelessness, which is expanding the community's capability to address homelessness; and as noted above we work with regional partners where it is beneficial to do so in addressing homelessness, including the development of efficiency apartments.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

We operate the Housing resource Center as well as we have multiple service agencies that provide specific outreach to homeless persons, especially unsheltered persons, and assess their individual needs. 1) We operate a dedicated street outreach team that goes to all known areas and shelter providers to engage and refer homeless persons. 2) We have a centralized call center that receives all calls from people experiencing a housing crisis. The center does a preliminary assessment, works to divert people to alternative resources, and then refers for a detailed assessment all those who are literally homeless with no alternatives. The coordinated assessment team performs a detailed assessment using a standard assessment tool and process, and then makes "warm hand off" referrals for housing assistance based on the assessment. We operate a day support services center with the goal of engaging people who utilize services and connect them to various shelter housing through the coordinated assessment process. We have multiple agencies that provide shelter and transitional housing for homeless persons.

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

We have multiple agencies that provide shelter and transitional housing for homeless persons.

The DHNP operated Housing Resource Center, Samaritan House, Seton Youth Shelters, LGBT LC, and Virginia Beach Community Development Corporation all have year-round emergency shelter facilities for domestic violence victims, youth, single homeless and family homeless participants. We operate a

winter emergency shelter program in conjunction with local area churches and our HRC that provides emergency nighttime shelter. This occurs every day from the middle of November through the end of March.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Our coordinated assessment process uses a vulnerability assessment tool to prioritize and make the most appropriate referrals for shelter and/or housing placement based on the vulnerabilities of the household. Those most vulnerable are referred to available housing or shelter opportunities and placed in a coordinated weekly meeting with housing providers. Through this process we have significantly decreased the time it takes to utilize available housing and shelter resources and thereby decreased the time from a person's assessment to an appropriate referral. Based on the individual's assessment, those in need of support services are referred to housing with support services such as permanent supportive housing; or rapid re-housing with wrap-around services. These services assist people in maintaining housing stability and avoiding repeat homelessness.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Our Housing Response System has adopted a diversion strategy that seeks to prevent homelessness for people seeking shelter by assisting them in identifying other alternative housing accommodations by connecting them to services and/or financial assistance to help them return to permanent housing. In addition, providers have applied for additional prevention funds through the Virginia VHSP grant to increase resources available for prevention activities. With the current addition of the Housing resource

Center, we are able to offer multiple wrap around services to individuals and families in need.

**Discussion**

N/A

<b>One year goals for the number of households to be provided housing through the use of HOPWA for:</b>	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	50
Tenant-based rental assistance	70
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	60
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	10
Total	190

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

One general barrier to affordable housing is a negative perception that affordable housing brings negative impacts to nearby neighborhoods. This opposition can be expressed locally – that is, by those affected by a specific development. Recently one affordable housing development has encountered some opposition, but was still approved by policymakers through effective information, public relations and lobbying efforts. These are normally conducted by the developer and if they are pro-active and reach the right people can be successful. They engage the local civic groups and businesses.

Another significant barrier to affordable housing in this region is the Davis Bacon wage requirements, which are causing developers to actively avoid the use of Federal funding. Currently these requirements can add as much as \$1 million to the cost of construction.

A third barrier is lack of flexible financing to achieve mixed-income development. Creative approaches to a mixed-income development will require financing that can be used to do what is needed, and this requires flexible, non-Federal funding. We continue to try to establish a local housing trust fund for this purpose.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Our department works with each developer on their project to guide them through the regulatory process of HUD and the local jurisdiction. We are working within the city government to identify and address opportunities and barriers on a case by case and policy by policy basis. Not all of the items listed above are only barriers to affordable housing. Some are critical policies that help guide the future growth of the city in ways that are positive and achieve multiple outcomes.

### **Discussion:**

N/A

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

Since we direct our funding to meeting the most critical underserved needs, as obstacles arise we address them.

### **Actions planned to address obstacles to meeting underserved needs**

We have provided an appropriate amount of funding to continue our efforts to increase and maintain access to and the quality and supply of affordable housing. To that end, our efforts are outlined in other sections of this plan.

### **Actions planned to foster and maintain affordable housing**

We have provided an appropriate amount of funding to continue our efforts to increase and maintain access to and the quality and supply of affordable housing. To that end, our efforts are outlined in other sections of this plan.

### **Actions planned to reduce lead-based paint hazards**

The Department of Housing and Neighborhood Preservation, Code Enforcement Division has established specific policies to address lead-based paint hazards. This division is responsible for construction inspections for housing that is funded through the entitlement programs, the Housing Choice Voucher program, and any other housing assistance program. In the fall of 2015 we updated our policies and procedures in the HCV program in regard to lead-based paint. These policies include:

Acknowledgement by all owners/applicants that they have received the information named “Renovation Rights”.

- For all houses that were built prior to and including 1978, the house will have a lead-based paint inspection and/or risk assessment.
- Safe work practices will be followed on all inspections, assessments and remediation work involving the possibility of or knowledge of lead-based paint in a housing unit.
- If no lead-based paint hazards are found, no further action will be taken in accordance with these policies.
- The Homeowner/Applicant will acknowledge in writing the receipt of the lead-based paint inspection and/or risk assessment report.
- Work write-ups will include any items necessary to mitigate lead-based paint hazard as determined by the risk assessment.
- Since 2010 the DHNP has been verifying the certifications of any contractor that will perform inspections, risk assessments and remediation work involving a house suspected of having lead

base paint through the Department of Professional and Occupational Regulation (DPOR) in the Commonwealth of Virginia.

- All testing are conducted at EPA certified testing facilities.
- The clearance testing and associated letter are required for the release of payment to the contractor doing the remediation work.

The lead-based paint reduction form is completed with a copy provided to the Homeowner/Applicant.

### **Actions planned to reduce the number of poverty-level families**

The Department participates in a cross-department team of health and social service providers as part of ongoing planning activities in the city. This team includes the departments of Human Services, the Health Department, and the Police Department. Ongoing discussions to identify issues and opportunities and coordinate services are conducted as part of the work of this team - The Family and Youth Opportunities team.

### **Actions planned to develop institutional structure**

The department coordinates the BEACH Community Partnership, which serves as the Continuum of Care organization for Virginia Beach, and in essence the meeting place for providers and advocates interested in ending homelessness and expanding affordable housing opportunities. Through the partnership, which includes a general membership, a governing board, and a Performance Monitoring committee, opportunities to address needs and methods to overcome challenges are addressed and developed. DHNP also participates in the South Hampton Roads Regional Task Force to End Homelessness, where multiple organizations from around the region meet and develop strategies to address homelessness. DHNP also participates in the Virginia Housing Alliance, which works toward the dual goals of ending homelessness and expanding affordable housing opportunities. Working at all of these levels as well as within the city government structure itself, we are continually identifying ways to develop and enhance partnerships and to overcome barriers.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The department coordinates the BEACH Community Partnership, which serves as the Continuum of Care organization for Virginia Beach, and in essence the meeting place for providers and advocates interested in ending homelessness and expanding affordable housing opportunities. Through the partnership, which includes a general membership, a governing board, and a Performance Monitoring committee, opportunities to address needs and methods to overcome challenges are addressed and developed. DHNP also participates in the South Hampton Roads Regional Task Force to End Homelessness, where multiple organizations from around the region meet and develop strategies to address homelessness. DHNP also participates in the Virginia Housing Alliance, which works toward the dual goals of ending

homelessness and expanding affordable housing opportunities. Working at all of these levels as well as within the city government structure itself, we are continually identifying ways to develop and enhance partnerships and to overcome barriers.

**Discussion:**

N/A

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

N/A

#### HOME Investment Partnership Program (HOME)

##### Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

N/A

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The HUD approved Recapture Resale plan of May 2015 is still in effect.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The HUD approved Recapture Resale plan of May 2015 is still in effect.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

N/A

**Emergency Solutions Grant (ESG)**  
**Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

**INCLUDED AS ATTACHMENT**

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Virginia Beach CoC , now called the Housing Response System, began operating a coordinated assessment system in August of 2014. Our Coordinated Assessment system improves access to available housing/services by eliminating the requirement for callers to navigate a complicated maze of uncoordinated programs in order to receive assistance. Our Coordinated Assessment process

involves to 2 phases. Phase I is the initial connection to the system for those seeking services and is the primary access point. Callers seeking resolution to their housing crisis will call our Regional Housing Crisis Hotline. The Hotline utilizes a consistent and well-coordinated approach for screening applicants for eligibility for services. Callers in search of housing assistance will receive prevention assessment (for those at risk) and diversion for those literally homeless. If unable to divert literally homeless household are referred to our Coordinated Assessment Team for further assessment utilizing the SPDAT tool to determine which intervention will be effective and most appropriate. The Coordinated Assessment team manages the daily vacancies of ES/THP/RRH/PSH/PH housing resources and is able to readily refer callers to an available housing intervention based on their level of acuity and the priorities for housing placement. Based on the results of this, the most vulnerable households are referred for available housing or shelter and all providers have agreed to accept those referrals.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

Proposed ESG allocations are made based on prior history of performance by receiving agencies as well as community need. These proposed allocations are then communicated to and discussed with the Continuum of Care governing board members who are not recipients or potential recipients of ESG funding for their review and revision or confirmation.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The BEACH CoC has two formerly homeless persons on the Governing Board of the

BEACH Community Partnership to meet this requirement.

5. Describe performance standards for evaluating ESG.

Based on the performance contracts for each agency, we list expected outputs (number of expected total participating visits) and specific outcomes. We track performance via HMIS and quarterly activity reports.

N/A

